WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1977

ENROLLED committee Substitute for SENATE BILL NO. 570 (By Mr. hoth ariginal sponsor) PASSED 1977 1977 In Effect...

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ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 570

(MR. BROTHERTON, MR. PRESIDENT, original sponsor)

[Passed April 8, 1977; in effect July 1, 1977.]

AN ACT to repeal section thirteen, article two, chapter fortynine: to repeal section nine, article two and section thirty. article three, chapter twenty-eight; to amend and reenact sections one, two and eleven, article one; to amend and reenact section nine, article four, all of chapter twentyfive; to amend and reenact sections one, two and three, article one, chapter twenty-six; and to further amend chapter twenty-six by adding thereto a new article, designated article eleven; to amend article five, chapter twentyeight, by adding thereto two new sections, designated sections twenty-seven-a and twenty-eight; and to amend and reenact sections one, two, three, four, five, six, six-a and seven, article thirteen, chapter sixty-two, all of the code of West Virginia, one thousand nine hundred thirtyone, as amended, all relating to the abolition of the office of commissioner of public institutions; creating the department and commissioner of corrections: transferring certain institutions to the department of health; providing for the appointment of officers and employees by the commissioner of corrections: transferring certain institutions to the department of welfare; providing for revocation of parole of child offender.

Be it enacted by the Legislature of West Virginia:

That section thirteen, article two, chapter forty-nine be repealed; that section nine, article two and section thirty, article three, chapter twenty-eight be repealed; that sections one, two and eleven, article one; section nine, article four, all of chapter twenty-five be amended and reenacted; that sections one, two and three, article one, chapter twenty-six be amended and reenacted; and that chapter twenty-six be further amended by adding thereto a new article, designated article eleven; that article five, chapter twenty-eight be amended by adding thereto two new sections, designated sections twenty-seven-a and twenty-eight; that sections one, two, three, four, five, six, six-a and seven, article thirteen, chapter sixty-two be amended and reenacted, all of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all to read as follows:

CHAPTER 25. DEPARTMENT OF CORRECTIONS. ARTICLE 1. ORGANIZATION AND INSTITUTIONS.

§25-1-1. Office of commissioner of public institutions abolished; department and commissioner of corrections established; qualifications, oath and bonds.

1 The office of state commissioner of public institutions 2 is hereby abolished, and, except as otherwise provided 3 in this chapter, its powers and authority are transferred 4 to the department of corrections which is hereby estab-5 lished. Whenever in this code reference is made to the 6 state commissioner of public institutions, it shall be con-7 strued to mean the department of corrections.

8 The executive and administrative head of the depart-9 ment of corrections shall be a commissioner who shall 10 be appointed, dismissed and paid in accordance with the 11 provisions of section two-a, article seven, chapter six of 12 this code.

13 The commissioner shall take and subscribe to the oath 14 prescribed by the constitution for public officials and shall 15 execute an official bond in a penalty of fifteen thousand 16 dollars, conditioned as required by law. Premiums on 17 such bond shall be paid from appropriations made for 18 the commissioner's office. Such bond shall be approved 19 as to form by the attorney general and as to sufficiency 20 by the governor and, when fully executed and approved, 21 shall be filed in the office of the secretary of state.

22 Nothing herein contained shall be construed so as to23 give the commissioner of corrections any authority in

the administration, management or control of mental institutions, heretofore transferred to the department of mental health by an act of the Legislature, regular session, one thousand nine hundred fifty-seven.

§25-1-2. Institutions managed by commissioner of corrections; certain institutions transferred to department of health and welfare; civil service coverage.

1 The commissioner of corrections shall manage, direct, 2 control and govern the following penal or correctional 3 institutions and any others placed under his jurisdiction 4 or control:

5 West Virginia Penitentiary at Moundsville;

6 West Virginia State Prison for Women at Pence Springs;

7 West Virginia Medium Security Prison at Huttonsville;

8 West Virginia Industrial Home for Girls at Salem;

9 West Virginia Industrial Home for Boys at Grafton;

10 Davis Center (formerly the West Virginia Forestry11 Camp for Boys at Davis);

12 Leckie Center (formerly the West Virginia Forestry13 Camp for Boys at Leckie); and

14 Anthony Center (formerly the Anthony Correctional15 Center).

16 Jurisdiction of and title to the West Virginia Children's Home at Elkins are hereby transferred to the department 17 of welfare, which shall be the custodian of all deeds and 18 19 other muniments of title to such property and shall cause such as are susceptible of recordation to be recorded in 20 the proper offices. Notwithstanding any provision of this 21code to the contrary, the West Virginia Children's Home 22 23 shall be managed and controlled by a superintendent ap-24 pointed by the commissioner of welfare.

Jurisdiction of and title to the following institutions
formerly under the jurisdiction of the commissioner of
public institutions are hereby transferred to and vested
in the state board of health or its successor: The Andrew
S. Rowan Memorial Home, Denmar State Hospital, Hopemont State Hospital, Pinecrest Hospital, Fairmont Emer-

31 gency Hospital and Welch Emergency Hospital. The 32 board of health or its successor shall be the custodian of 33 all deeds and other muniments of title to such property 34 and shall cause such as are susceptible of recordation to 35 be recorded in the proper offices. Notwithstanding any 36 provision of this code to the contrary, each such institu-37 tion shall be managed and controlled by a superintendent 38 appointed by the director of health.

39 The commissioner is hereby authorized to establish 40 work and study release units as extensions and subsidiaries 41 of those state institutions under his control and authority. 42 Such work and study release units may be coeducational 43 and shall be managed, directed and controlled as provided 44 for in this article.

45 Any person employed by the office of public institutions 46 who on the effective date of this article is a classified civil 47 service employee shall, within the limits contained in 48 section two, article six of chapter twenty-nine of this 49 code, remain in the civil service system as a covered em-50 ployee.

§25-1-11. Officers and employees of corrections institutions.

1 The commissioner of corrections shall appoint a 2 superintendent or warden for each institution under the 3 control of the department of corrections.

4 The superintendent or warden of each institution shall have the power to appoint all assistants and employees 5 6 required for the management of the institution in his 7 charge; but the number of such assistants and employees, and their compensation, shall first be approved by the 8 9 state commissioner of corrections. It shall be the duty of 10 the commissioner of corrections to investigate any complaint made against the superintendent of any insti-11 12 tution, and also against any other officer or employee 13 thereof, if the same has not been investigated.

14 The commissioner shall fix the salaries or compensation 15 of the officers and employees of the institutions named 16 in section two of this article. The salaries or compensa-17 tion of all officers and employees of the several insti18 tutions under the control of the commissioner of correc-19 tions shall be paid monthly, to include the last day of 20 each month. The superintendents and other officers and 21 employees of each of such institutions shall be paid 22 salaries commensurate with their duties and responsi-23 bilities, but no meals or other emoluments of any kind 24 shall be furnished, given or paid to such superintendents, 25officers or employees as all or part of their salary; how-26 ever, such superintendents, officers and employees may 27 be provided meals, household facilities and supplies as 28 may be necessary for them to perform their duties, if 29 such superintendents, officers and employees agree to 30 pay the reasonable cost thereof as established by the 31 commissioner of corrections.

ARTICLE 4. FORESTRY CAMPS FOR HOUSING YOUTHFUL MALE LAW OFFENDERS.

§25-4-9. Wages of offenders.

1 The West Virginia commissioner of corrections may 2 provide for the payment of wages to the offenders 3 assigned to centers for the work they perform, which 4 wages shall not exceed two dollars for each day's work 5 performed, the sums earned to be paid to the parents 6 or dependents of the offender or to the offender himself, 7 in such manner and in such proportions as the superin-8 tendent directs.

CHAPTER 26. STATE BENEVOLENT INSTITUTIONS.

ARTICLE 1. CHILDREN'S HOME.

§26-1-1. West Virginia Children's Home.

The West Virginia Children's Home, heretofore
 established, shall be continued, and shall be managed,
 directed and controlled by the state department of wel-

4 fare.

§26-1-2. Admission of children.

1 The state department of welfare shall admit to the 2 home children surrendered or otherwise placed in its 3 custody in any manner authorized by law; and the chil-4 dren shall be kept, maintained and educated therein

5 until they can be placed by legal authority in suitable6 homes elsewhere.

§26-1-3. Director; establishment of rules.

- 1 The commissioner of welfare shall appoint a superin-
- 2 $\,$ tendent of the children's home. The superintendent shall $\,$
- 3 establish and post rules for operation of the home, sub-
- 4 ject to approval of the commissioner.

ARTICLE 11. STATE EXTENDED CARE AND EMERGENCY FA-CILITIES.

§26-11-1. Management by director of health.

1 The director of health or its successor shall manage, 2 direct, control and govern the Andrew S. Rowan Me-3 morial Home, Denmar Hospital, heretofore established and 4 known as Denmar State Hospital, Hopemont Hospital, 5 heretofore known as Hopemont State Hospital, Pine-6 crest Hospital, Fairmont Emergency Hospital, and Welch 7 Emergency Hospital and such other state health care 8 facilities as are or may hereafter be created by law.

9 The director shall designate the functions of each 10 facility and prescribe guidelines for the admission of 11 persons thereto, pursuant to rules and regulations 12 promulgated by the board of health, and shall supervise 13 the business, personnel and clinical responsibilities of 14 each facility: *Provided*, That in prescribing admission 15 guidelines, precedence shall be given to persons unable 16 to pay therefor.

§26-11-2. Supervision of each facility.

1 Each facility provided for in this article shall have a 2 chief executive officer denominated an "administrator". 3 The administrator shall be the person having the fiscal 4 responsibility of the facility and the authority to manage 5 and administer the financial, business and personnel 6 affairs of the facility under the direction of the director 7 of health. The administrator shall be a college graduate 8 and have a minimum of two years experience in either 9 hospital administration, health services administration or 10 business administration with broad knowledge of 11 accounting and personnel practices as related to the ren-12 dering of health and health-related services. Such

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13 qualifications shall not apply to any person who has served 14 in the capacity of a superintendent for at least six con-15 secutive months on the effective date of this section.

16 Each facility provided for in this article, with the 17 exception of the Andrew S. Roman Memorial Home, shall 18 have a clinical director who shall have the responsibility 19 for decisions involving clinical and medical treatment of 20patients and who shall be a physician having a license to 21practice medicine in the state of West Virginia.

§26-11-3. Fees for the maintenance of persons.

Pursuant to rules and regulations promulgated by the 1 2 board of health, the director of health shall prescribe 3 guidelines for the admission of persons to the facilities 4 provided for in this article, with precedence given to 5 those persons who are unable to pay. The director may 6 establish and charge reasonable fees for the maintenance 7 of persons residing in such facilities who are able to pay.

§26-11-4. Transfer of residents; rules and regulations.

1 The director of health may transfer residents between 2 the facilities administered by the board of health or its 3 successor, except as otherwise provided by article five, 4 chapter twenty-seven of this code. The director may ac-5 cept transfer of residents from correctional institutions, 6 subject to the provisions of chapter twenty-eight of this 7 code.

The director shall prescribe guidelines pursuant to 8 9 rules and regulations promulgated by the board of health 10 as are necessary and proper to regulate the proper main-11 tenance of patients in the facilities administered by the 12 board of health or its successor.

CHAPTER 28. STATE CORRECTIONAL AND PENAL INSTITUTIONS.

ARTICLE 5. THE PENITENTIARY.

§28-5-27a? Labor of convicts.

Prisoners shall be kept at work under such rules and 1

2 regulations as may be adopted by the warden with the

3 approval of the commissioner: Provided, That no pris-

4 oner shall be required to work more than eight hours 5 per day except on work necessary and essential to effi-6 cient organization of convict forces, which time shall 7 include the time spent in going to and returning from 8 their work, but not to include the intermission for 9 dinner, which shall not be less than one hour, and in 10 cases of such necessary and essential overtime work, 11 said prisoners shall receive a deduction of time equal 12 to double the hours so worked from the term or terms of sentence. This "necessary and essential work" shall 13 14 be subject to the recommendation by the warden to the 15 commissioner and shall become effective only after ap-16 proval by the commissioner. Sunday work on jobs ap-17 proved by the commissioner shall be considered as "necessary and essential work." A strict accounting of credit 18 19 records of all overtime earned shall be kept by the 20 person in charge of the unit on which the work is per-21 formed and completed; a report shall be rendered to the 22 warden each month, who shall approve all such over-23 time before it is placed to the credit of the inmate. 24 The commissioner shall have the power to designate 25certain fixed overtime hours which he considers suffi-26 cient for the efficient performance of any particular 27 work, and no inmate shall receive any overtime at all unless it is attested by the person in charge of said in-28 29 mate, who must certify from his own knowledge that 30 said overtime was actually earned. For each sustained 31 charge of misconduct in violation of any rule known 32 to the prisoner all commutation earned by such over-33 time work shall be subject to partial or complete for-34 feiture. In going to and returning from work prisoners 35 shall not be required to travel faster than a walk. No 36 greater amount of labor shall be required of any pris-37 oner than his physical health and strength will reason-38 ably permit, nor shall any prisoner be placed at such labor as the prison physician may pronounce him un-39 40 able to perform. No prisoner upon his admission to the 41 prison shall be assigned to any labor until first having 42 been examined by the prison physician. Any officer or 43 employee violating any provision of this section shall 44 be dismissed.

§28-5-28. Commutation for good conduct.

1 In order to encourage prison discipline, a distinction 2 may be made in the treatment of prisoners so as to ex-3 tend to all such as are orderly, industrious and obedient, 4 comforts and privileges according to their merit. The reward to be bestowed on prisoners for good conduct 5 6 shall consist of such relaxation of strict prison rules 7 and extension of social privileges as may be consistent with proper discipline. Commutation of time for good 8 conduct, industry and obedience shall be granted by 9 the warden and twenty days per month deduction shall 10 11 be made from the term or terms of sentences of all 12prisoners in class I, and ten days per month deduction 13 shall be made from the term or terms of sentences of all prisoners in class II as hereinafter provided, when 14 no charge of misconduct has been sustained against a 15 16 prisoner. A prisoner under two or more cumulative 17 sentences shall be allowed commutation as if they were all one sentence. For each sustained charge of miscon-18 19 duct in violation of any rule known to the prisoner, 20including escape or attempt to escape, any part or all of the commutation which shall have accrued in favor 2122 of the prisoner to the date of said misconduct may be 23 forfeited and taken away by the warden upon the rec- $\mathbf{24}$ ommendation of the classification committee or the dis-25ciplinary committee which are hereinafter established 26 unless, in case of escape, the prisoner voluntarily re-27 turns without expense to the state, such forfeiture shall be set aside by the warden. No overtime allowance or 28 29 credits, in addition to the commutation of time herein provided for good conduct, may be deducted from the 30 31 term or terms of sentences with the exception that for 32 extra meritorious conduct on the part of any prisoner, 33 he may be recommended to the board of parole and probation and to the governor for increased commuta-3435 tion or for a pardon or parole.

There is hereby established a classification committee
composed of the warden, the chaplain, the director of
prison industries, the prison physician and an associate
warden.

40 The classification committee, as soon as practicable, shall classify all prisoners according to their industry, 41 42 conduct and obedience in three classifications: Class I, 43 class II, class III, and reclassify any of such prisoners 44 from time to time as in their opinion the circumstances may require. The warden shall keep or cause to be kept 45 a conduct record in card or ledger form and a calendar 46 47 card on each inmate showing all classifications, changes of classifications and forfeitures of commutation of time 48 49 and reasons therefor. As soon as practicable, the warden 50 shall change the conduct records of prisoners now in the penitentiary to conform with said conduct record 51 52 and calendar card.

53 There is hereby established a disciplinary committee 54 composed of the warden, prison physician and the chap-55 lain. Should any prisoner be removed from any over-56 time job assignment because of misconduct, an appeal 57 shall lie to the disciplinary committee, and in the event 58 of an adverse decision by the disciplinary committee, 59the prisoner so removed by reason of misconduct shall 60 have the right to appeal to the commissioner, whose decision shall be final. 61

62 When present overtime job assignments carrying more
63 than twenty days per month credit are vacated by the
64 present incumbent for any reason, said job assignment
65 shall not be renewed for a credit of more than twenty
66 days per calendar month.

CHAPTER 62. CRIMINAL PROCEDURE.

ARTICLE 13. CORRECTIONS MANAGEMENT.

§62-13-1. Construction and purpose of article.

This article shall be liberally construed, to the end 1 2 that persons committed to institutions of the state for 3 crime or delinquency shall be afforded individual and 4 group treatment to reestablish their ability to live peace-5 ably and, consistent with the protection of the commu-6 nity, to release such individuals at the earliest possible 7 date, and to establish a just, humane and efficient pro-8 gram, and to avoid duplication and waste of effort and 9 money on the part of public and private agencies.

§62-13-2. Supervision of probationers and parolees; final determinations remaining with board of probation and parole.

The commissioner of corrections shall supervise all 1 2 persons released on probation and placed in the charge 3 of a state probation and parole officer and all persons 4 released on parole under any law of this state. The commissioner shall have exclusive authority to revoke the 5 parole with appropriate due process or to discharge a 6 7 child from parole (as child is defined in chapter forty-8 nine of this code). He shall also supervise all probationers 9 and parolees whose supervision may have been under-10 taken by this state by reason of any interstate compact 11 entered into pursuant to the uniform act for out-of-state 12 parolee supervision. The commissioner shall prescribe 13 rules and regulations for the supervision of probationers 14 and parolees under his supervision and control, and shall 15 succeed to all administrative and supervisory powers of the board of probation and parole and the authority of 16 17 said board of probation and parole in such matters only.

18 The commissioner of corrections shall administer all 19 other laws affecting the custody, control, treatment and 20 employment of persons sentenced or committed to insti-21 tutions under the supervision of the department or affect-22 ing the operation and administration of institutions or 23 functions of the department.

24 The final determination regarding the release of inmates from penal institutions and the final determination 2526 regarding revocation of parolees from such institutions pursuant to the provisions of article twelve, chapter 27 28 sixty-two of the code of West Virginia, one thousand 29 nine hundred thirty-one, as amended, shall remain within the exclusive jurisdiction of the board of probation and 30 31 parole.

§62-13-3. Appointment and qualifications of director.

1 To assist in the accomplishment of the purposes of this 2 article the commissioner may appoint a director of cor-3 rections management who shall be duly qualified by edu-4 cation and experience, with a degree in sociology, psy-5 chology, social science or some related field, and with a

6 minimum of three years' experience in the field of cor-7 rection or a related field.

§62-13-4. Powers and duties of commissioner or director generally; compensation and funds of inmates.

1 To accomplish the purposes of this article, the commis-2 sioner (or the director of corrections management if one 3 is appointed) shall:

4 a. Exercise general supervision over the administra-5 tion of the institutions under the jurisdiction of the 6 department;

7 b. Establish separate subdivisions, to be headed by 8 deputy directors, of adult services, youth services, and 9 other subdivisions as he deems advisable, which may be 10 headed by the same or different deputy directors, which 11 said deputy directors must be graduates of an accredited 12 college or university with a degree in sociology, psychol-13 ogy, social science or a related field;

c. Establish rules and regulations in writing governingall subdivisions and institutions within the department;

16 d. Establish an in-service training program for per-17 sonnel of the department;

18 e. Classify the institutions of the department, varying
19 according to such factors as security features, program,
20 age and sex of inmates, physical stature or size, character
21 of inmates;

f. Establish a system of classification of inmates, through
a reception and examination procedure, and in each institution a classification committee and procedure for
assignment of inmates within the programs of the institution;

27 g. Establish, maintain and direct a varied program of
28 education for inmates in all institutions within the
29 department;

h. Supervise the treatment, custody and discipline of all
inmates and the maintenance of the institutions and
their industries;

i. Establish a system of compensation for inmates of thecorrectional institutions of the state who perform good and

35 satisfactory work either within the industrial program 36 or in the servicing and maintenance of the correctional 37 institutions or any other institutions or camps within the 38 state. The commissioner (or the director, with the ap-39 proval of the commissioner) may establish a graduated 40 scale of compensation to be paid to inmates in accordance 41 with their skill in industry.

42 The principal officer of any correctional institution, 43 on request of an inmate, may expend up to one half of 44 the money so earned by such inmate on behalf of the 45 family of such inmate. The remainder of the money so earned, after deducting amounts expended as aforesaid, 46 47 shall be accumulated to the credit of the inmate and be 48 paid to the inmate at such times as may be prescribed 49 by such rules and regulations. Such funds so accumulated on behalf of inmates shall be held by the principal officer 50 51 of each institution, under a bond approved by the at-52torney general.

53 The accumulation of such total funds, not necessary 54 for current distribution, shall be invested, with the ap-55 proval of the commissioner or the director (as ap-56 propriate), through the state sinking fund commission, 57 in short term bonds or treasury certificates or equivalent of the United States. Bonds and certificates so purchased 58 59 shall remain in the custody of the state treasurer. The 60 earnings from investments so made shall be reported to the principal officer of each institution from time to 61 62 time, as earned, and shall be credited to the respective 63 accounts of such institutions by the sinking fund com-64 mission.

When such earnings are transferred to the respective institutions, they shall be credited by the principal officer to the credit of and for the benefit of the inmates' activities account.

§62-13-5. Commitments; transfers.

1 All persons committed by courts of criminal and 2 juvenile jurisdiction for custody in penal, correctional 3 or training institutions under the jurisdiction of the com-4 missioner of corrections shall be committed to an appro-5 priate institution, but the commissioner (or the director 6 if the commissioner so approves) shall have the authority
7 to and may order the transfer of any person to any appropriate institution within the department. However,
9 no person committed as a juvenile shall be held in any
10 institution except one for training and care of children;
11 and no one may be transferred to a state prison unless
12 the crime for which such person is incarcerated was of
13 the grade which would warrant direct commitment to the
14 prison.

15 The commissioner (or the director if the commissioner 16 so approves) may transfer any prisoner or inmate who 17 is mentally disturbed and who would more appropriately be treated in an institution under the jurisdiction of the 18 department of mental health, to such department, subject 19 20 to the approval of the commissioner of the department 21 of mental health; and may transfer any prisoner or inmate to an appropriate mental facility for specialized 2.2 23 medical treatment.

§62-13-6. Compensation of director and employees fixed by commissioner; traveling and other expenses; payment of salaries, etc.

The commissioner of corrections shall fix the salaries 1 of the director, deputy directors and of the other officers 2 3 and employees employed pursuant to the provisions of this article. All persons employed hereunder shall re-4 5 ceive necessary traveling and other expenses. The com-6 pensation, salaries, expenses and appropriations provided 7 for the director of corrections management and the em-8 ployees under his jurisdiction shall be paid in the same 9 manner as are those of other state employees and agen-10 cies upon recommendation of the director (if any) and 11 certification and approval of the commissioner of cor-12 rections.

§62-13-6a. Payment of jail fees to county commissions.

1 The commissioner of corrections is hereby authorized 2 and directed to pay to the county commission of any 3 county jail fees incurred by escapees of any West Vir-4 ginia center for boys, the West Virginia Industrial Home 5 for Girls or the West Virginia Industrial School for Boys 6 when said escapees are confined in said county jails.

7 Said jail fee shall not exceed the sum of four dollars 8 per diem per prisoner.

§62-13-7. Repeal of inconsistent laws; transfer of certain functions of board of probation and parole to department of corrections.

1 All other laws or parts of laws inconsistent with this 2 article are hereby repealed to the extent of such incon-3 sistency: *Provided*, *however*, That nothing in this article 4 shall be construed to affect in any way the laws relating 5 to juvenile probation. Whenever in the official code of 6 West Virginia the words "board of probation and parole" 7 are used and refer to specific administrative and super-8 visory functions and duties transferred to the department 9 of corrections by this article, the words shall be con-10 strued to mean said department.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

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To take effect July 1, 1977. Clerk of the Senate 1 Clerk of the House of Delegates President of the Senate Speaker House of Delegates 26 this the The within 1977.

day of Governor

RECEIVED -APR 10 4 os PH '77 OFFICE OF THE GOVERNOR APPROVED AND SIGNED BY THE GOVERNOR

Date April 26, 1977 Time 3:30 g.m.

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